

ALAMANCE COUNTY NORTH CAROLINA

CITIZENS' FINANCIAL REPORT



*For the fiscal year ended June 30, 2025
Prepared by the
Alamance County Finance Department*

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GFOA AWARD

The Government Finance Officers Association of the United States and Canada (GFOA) has given an Award for Outstanding Achievement in Popular Annual Financial Reporting to Alamance County for its Popular Annual Financial Reporting for the fiscal year ended June 30, 2024. The Award for Outstanding Achievement in Popular Annual Financial Reporting is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government popular reports.

In order to receive an Award for Outstanding Achievement in Popular Annual Financial Reporting, a government unit must publish a popular annual financial report, whose contents conform to program standards of creativity, presentation, understandability, and reader appeal.

An Award for Outstanding Achievement in Popular Annual Financial Reporting is valid for a period of one year only. Alamance County has received this award for its Popular Annual Financial Report for all years beginning with and since 2018, including the 2024 report. The current report continues to conform to the popular annual financial reporting requirements and will be submitted to the GFOA to determine its eligibility for another certificate.



Government Finance Officers Association

Award for
Outstanding
Achievement in
Popular Annual
Financial Reporting

Presented to

**Alamance County
North Carolina**

For its Annual Financial Report
For the Fiscal Year Ended

June 30, 2024

Christopher P. Morrell

Executive Director/CEO

MANAGER'S MESSAGE

TO THE RESIDENTS OF ALAMANCE COUNTY

In an effort to provide transparency and accountability to our residents, Alamance County Government presents the 2024-2025 Citizens' Financial Report. This report is an overview of the Annual Comprehensive Financial Report that was prepared in conformance with Generally Accepted Accounting Principles (GAAP) and audited by Martin Starnes & Associates, CPAs, P.A.. The General Fund accounts for the majority of operations for the County, but differs from the GAAP financial statements because accounting data has been summarized.

Alamance County continues to invest in its employees, public safety, human services and education spending. During FY 2024-2025, the County implemented the second phase of a salary market study, invested in the remount and purchase of a new ambulance, increase funding for the pre-trial release program and providing an increase of \$5.8 million for technology and operations for the local school system. The County, along with Alamance-Burlington School System and Alamance Community College, continue to work together through the capital facility plan to better meet the needs of our growing population. Fiscal Year 2024-2025 saw continued capital project investments in the county, our schools and community college buildings.

This report reflects our mission and the important work that our departments and partner organizations have provided to residents this year. We invite you to look over this basic report as well as the complete Annual Comprehensive Financial Report available on our website, and we encourage you to reach out to us with any questions you may have.

HEIDI YORK

COUNTY MANAGER



ALAMANCE COUNTY BOARD OF COMMISSIONERS 2024-2025

Top Row: Commissioner Ed Priola, Vice Chair Steve Carter
Bottom Row: Commissioner Pamela Thompson, Chair John Paisley, Commissioner Kelly Allen



ABOUT ALAMANCE COUNTY

Alamance County is a growing community located in central North Carolina. It encompasses a land area of 431 square miles which includes both rural and urban areas. Its location off of the I-85/I-40 corridor between the Triangle and the Triad have helped to ensure its future with continued growth and development. Currently, Alamance County is home to approximately 185,100 residents with fifteen communities in diverse areas throughout the county.



Alamance County, North Carolina

Alamance County was formed in 1849, but its roots date back to the pre-Revolutionary War era and "The Battle of Alamance." Its history is rich with a hardworking community who provided for their families by working on farms or in textile mills. Economic and technological changes brought new growth and new opportunities for jobs and education.

County Government is responsible for providing citizens with a wide range of services including sheriff and fire protection, solid waste management, health and social services, and cultural and recreational activities. In addition to the direct services provided, the County also extends significant financial support to the school system, boards, agencies, and commissions.



POPULATION
185,080



PUBLIC SCHOOL
ENROLLMENT
22,185



EMPLOYER
ESTABLISHMENTS
3,652



UNEMPLOYMENT
4.1%



MEDIAN
HOUSEHOLD
INCOME
\$55,378



MEDIAN AGE
38.8

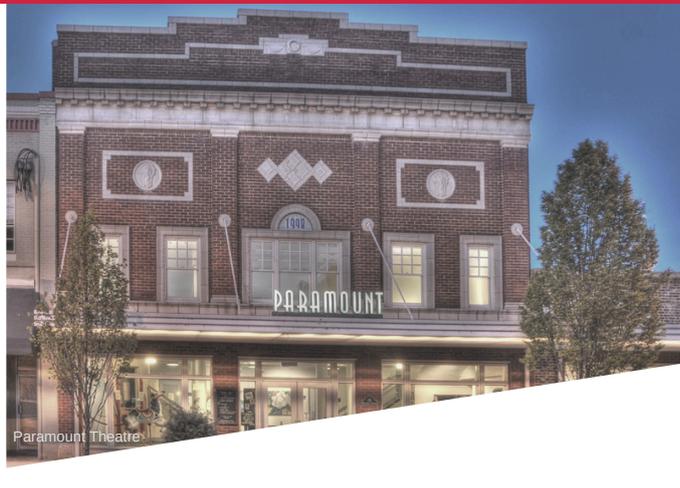


Photo Credit: Ron King
Saxapahaw

ALAMANCE COUNTY AT A GLANCE

MUNICIPAL POPULATIONS

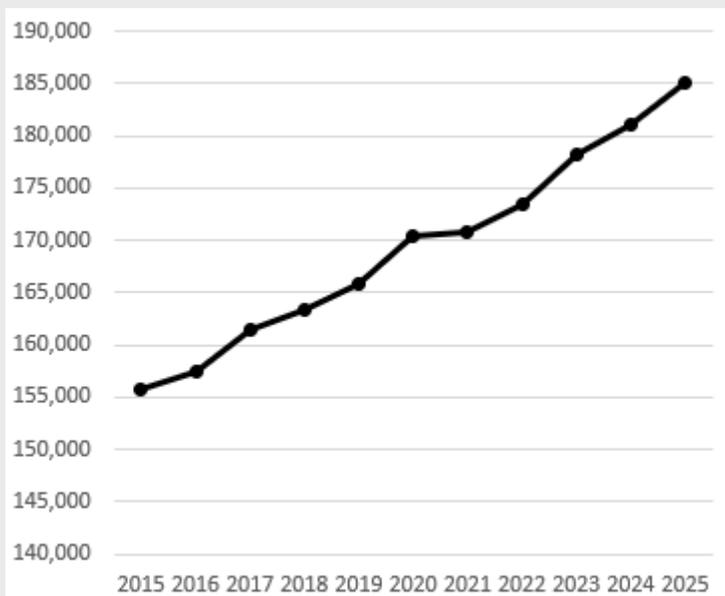
Burlington	58,193
Graham	20,330
Elon	11,454
Mebane*	16,074
Gibsonville*	4,668
Haw River	2,526
Green Level	3,403
Swepsonville	2,739
Village of Alamance.....	1,041
Ossipee.....	587

* A portion of these cities cross into a neighboring county; population figures are within Alamance County

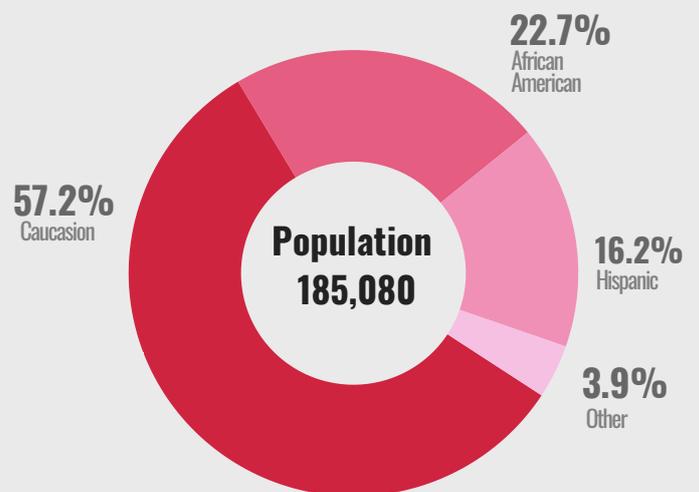
Alamance County is made up of a number of municipalities and towns with the City of Burlington as the largest in population and the City of Graham as the county seat.

Approximately 65.4% of residents live in urban areas predominantly along Interstate 40 with mostly rural areas in the northern and southern part of the county.

COUNTY POPULATION



DEMOGRAPHICS



*U.S. Census Data



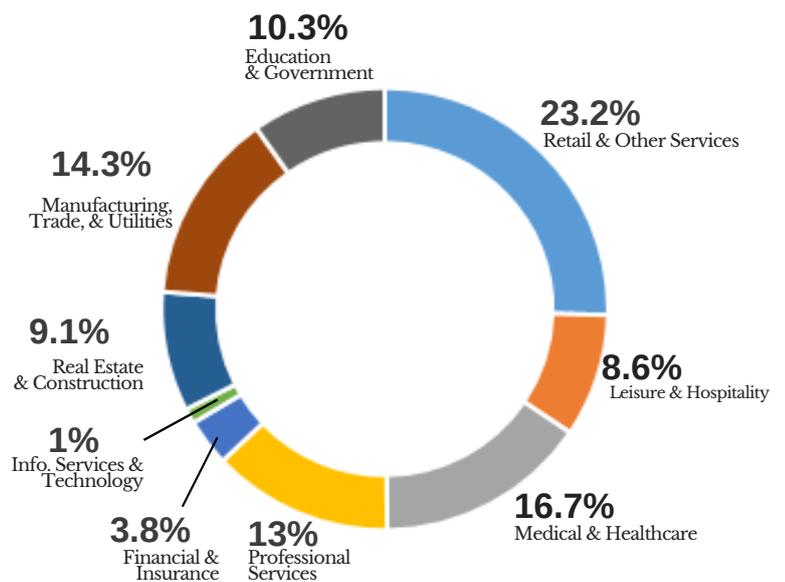
ECONOMY & INDUSTRY

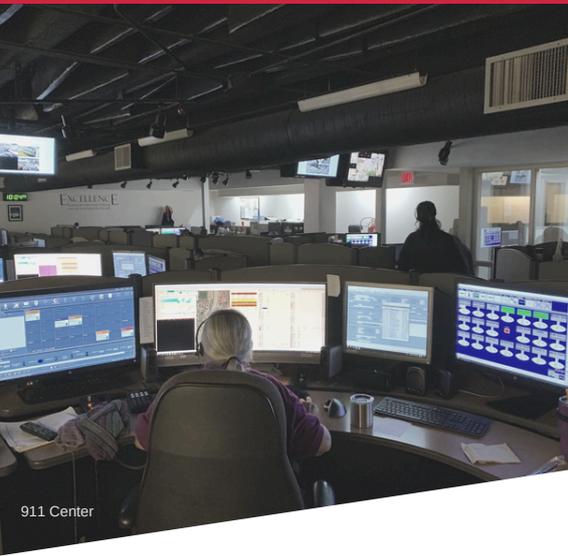
This past year, Alamance County has seen an increase in job creation as well as a decrease in unemployment both of which have positively impacted the county's economy. While our economy has historically been driven by the textile industry, recent growth and development have brought a wider array of industries to the community including health care and education. The past five years have included major corporate announcements along with expansions of new and existing businesses and industries which has resulted in increased diverse job opportunities. Growth is expected to continue bringing additional property and sales tax revenues further strengthening the economy.

TOP EMPLOYERS

LabCorp of America.....	3,000
Alamance-Burlington School System.....	2,600
Cone Health Alamance Regional.....	2,100
Elon University.....	1,600
Walmart Stores Inc.....	1,200
City of Burlington.....	1,100
Alamance County Government.....	950
Honda Power Equipment.....	850
GKN Driveline North America.....	800
Alamance Community College.....	650

EMPLOYMENT BY INDUSTRY





911 Center



Historic Courthouse



EMS

ALAMANCE COUNTY GOVERNMENT OVERVIEW

	2025	2024	2023	2022	2021
Public Safety					
911 *CAD entries	276,510	210,387	281,810	282,025	277,254
Emergency Management events	277	292	344	384	262
EMS calls for service	37,344	37,520	37,230	36,677	36,767
Fire inspections	693	1,008	1,247	1,203	1,092
Number of inspections	20,623	16,827	21,073	17,466	17,107
Sheriff calls for service	94,578	97,884	105,035	105,849	102,960
Economic and Physical Development					
Cooperative Extension students served **through embryology sessions	0	2,196	1,157	550	727
through Farm to Table sessions	842				
Soil and Water customers assisted	5,672	3,347	2,923	3,421	1,475
Human Services					
Number of Food & Nutrition Services applications	10,246	11,315	12,010	8,072	7,399
Health Clinic patients (unduplicated)	6,719	9,746	8,602	5,039	4,379
Dental Clinic patients (unduplicated)	3,644	8,250	7,310	3,054	2,979
Family Justice Center clients served	1,413	1,296	1,238	1,543	1,595
Veterans served	9,589	9,418	8,453	7,594	5,630
Cultural and Recreational					
Library visitors	306,130	299,953	301,429	256,283	87,723
Park visitors	797,125	852,337	778,179	713,787	716,885

*CAD is the link between dispatchers and responders

**Embryology program was not held during FY 2024-2025

DOLLARS IN GENERAL FUND REVENUE

Alamance County Government's resources and services are funded through several different revenue streams. In Fiscal Year 2024-2025, the county collected General Fund revenues of \$223,901,626 with the majority received through property and sales and use taxes which makes up 75% of total revenue.

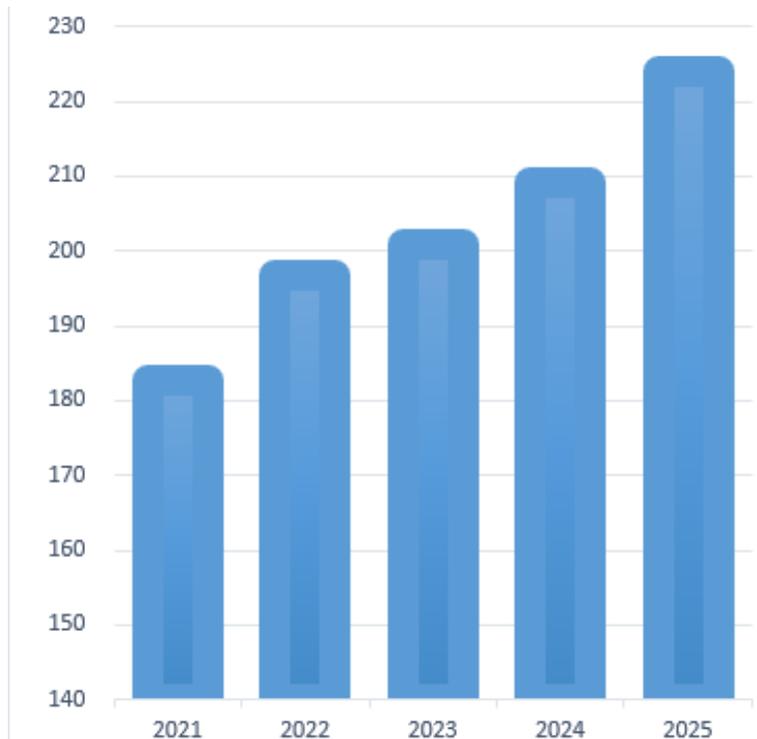
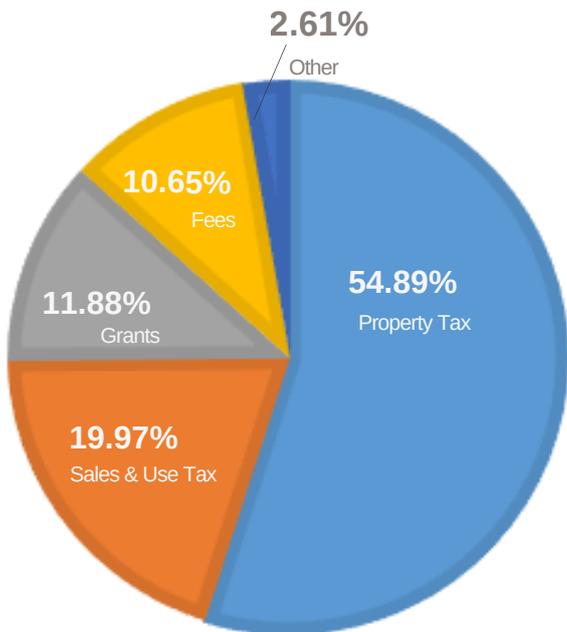
The County's property tax rate was adopted at .469 per \$100 valuation for Fiscal Year 2024-2025 to maintain County operations. Other sources of revenue include grants, fees for service, and other various revenue streams.

General Fund Revenue

	2025	2024	2023	2022	2021
Property Tax	\$122,889,974	\$110,907,614	\$105,855,193	\$103,813,114	\$101,979,571
Sales and Use Tax	44,705,263	44,930,558	46,507,414	43,755,593	39,442,964
Grants	26,607,953	23,384,031	26,974,297	26,434,137	21,734,927
Fees	23,854,639	22,895,824	20,132,522	20,636,656	18,226,826
Other	5,843,797	7,213,941	4,558,981	2,018,357	1,299,731
Total Revenue	\$223,901,626	\$209,331,968	\$204,028,407	\$196,657,857	\$182,684,019

**Alamance County Annual Comprehensive Financial Report FY 24-25 Exhibit D General Fund*

GENERAL FUND REVENUE



**Amounts are expressed in millions*



Emergency Management Training Exercise



Special Olympics



Live Burn Exercise

General Fund Services

GENERAL GOVERNMENT

- Governing Body
- County Manager's Office
- Legal Department
- Human Resources
- Budget
- Finance and Purchasing
- Tax Department
- Register of Deeds
- Board of Elections
- Information Technology
- Geographic Inf. Systems
- Maintenance

PUBLIC SAFETY

- Sheriff's Office
- Detention Facility
- School Resource Officers
- Judicial Services
- Central Communications (911)
- Emergency Medical Services
- Permits and Inspections
- Emergency Management
- Fire Marshal's Office

ECONOMIC & PHYSICAL DEVELOPMENT

- Planning
- Cooperative Extension
- Economic Development
- Soil Conservation
- Tourism Development Authority

HUMAN SERVICES

- Public Health
- Dental Clinic
- Social Services
- Family Justice Center
- Veterans' Services

CULTURAL SERVICES

- Libraries
- Parks

EDUCATION

- Public Schools
- Community College

DOLLARS OUT GENERAL FUND EXPENDITURES

Alamance County Government provides a wide range of services to residents ranging from public safety, health and social services, veterans support, and parks. The county also provides significant funding to the Alamance-Burlington School System and Alamance Community College.

The operating fund from which the County accounts for the money coming in and the expenditures paid out is the General Fund.

For Fiscal Year 2024-2025, general fund expenditures totaled \$216,936,868. This increase of approximately \$10.4 million or 5.05%, when compared to 2023-2024 was primarily due to increased funding for education, human services, and public safety.

DOLLARS OUT

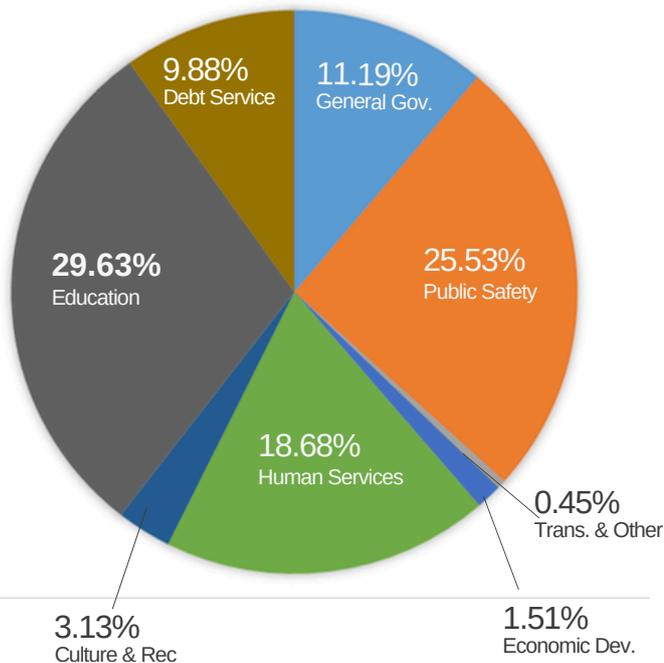
GENERAL FUND EXPENDITURES

Government Activities Expenses

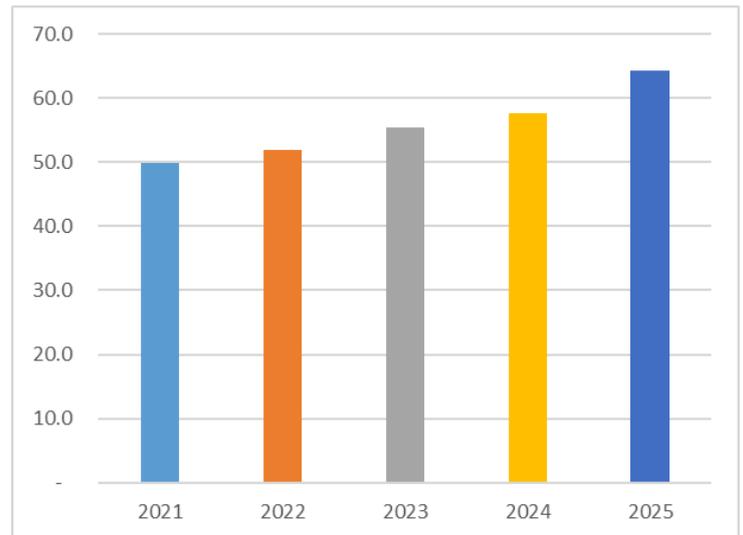
	2025	2024	2023	2022	2021
General Government	\$24,275,432	\$23,366,876	\$20,803,373	\$18,706,122	\$17,711,739
Public Safety	55,373,297	54,259,944	50,237,738	46,373,880	39,050,886
Transportation	907,299	813,963	1,401,500	485,283	287,298
Environmental Protection	79,201	74,485	83,656	78,832	105,050
Economic & Physical Development	3,274,849	3,242,446	3,757,478	2,965,231	2,825,001
Human Services	40,531,992	38,785,835	36,153,277	35,706,946	30,823,700
Cultural & Recreation	6,782,381	6,323,260	6,402,321	5,300,069	6,514,838
Capital Outlay	0	0	0	4,820,943	0
Education	64,274,075	57,721,861	55,479,660	51,911,590	49,886,020
Debt Service	21,438,342	21,919,398	22,569,269	22,377,408	8,726,022
Total	\$216,936,868	\$206,508,068	\$196,888,272	\$188,726,304	\$155,930,554

**Alamance County Annual Comprehensive Financial Report FY 24-25 Exhibit D*

2024-2025 GOVERNMENTAL ACTIVITIES EXPENSES



EDUCATION FUNDING



**Amounts are expressed in millions*

NET POSITION

GOVERNMENTAL AND BUSINESS-TYPE ACTIVITIES

Alamance County's Net Position as discussed in the Management's Discussion and Analysis Figure 2 section of the Annual Comprehensive Financial Report provides insight into the County's financial position as of June 30, 2025. It includes a summary of what the County owns (assets and deferred outflows) and owes (liabilities and deferred inflows).

Total net position is the difference between Total assets (what we own), including Deferred outflows (what will be paid in the future), and Total liabilities (what we owe), including Deferred inflows (what will be collected in the future). The change in net positions is mainly due to an increase in long-term liabilities.

Balance Sheet	2025	2024	2023	2022	2021
Current assets	\$239,509,475	\$258,472,800	\$260,452,269	\$290,641,380	\$319,870,619
Non-current assets	82,627,600	85,564,307	79,392,958	64,938,020	62,097,998
Total assets	322,137,075	344,037,107	339,845,227	355,579,400	381,968,617
Deferred outflows	28,245,081	34,995,693	36,204,660	32,338,858	34,218,656
Current liabilities	51,062,297	62,484,894	71,011,195	61,824,402	36,697,794
Long-term liabilities	297,202,544	316,722,545	290,428,266	317,669,901	338,968,454
Total liabilities	348,264,841	379,207,439	361,439,461	379,494,303	375,666,248
Deferred inflows	27,434,000	23,527,181	31,158,894	25,889,600	16,786,473
<i>Net position</i>					
Invested in capital assets	77,481,960	78,963,147	72,446,713	62,094,394	56,421,001
Restricted	39,432,401	32,023,956	57,768,446	25,251,849	21,200,559
Unrestricted	(142,231,046)	(134,688,923)	(146,763,627)	(99,091,253)	(53,887,008)
Total over (under) net position	\$(25,316,685)	\$(23,701,820)	\$ (16,548,468)	\$ (11,745,010)	\$ 23,734,552

INCOME STATEMENT

COMBINED FINANCIAL STATEMENTS

Alamance County’s Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental funds is similar to a corporate profit and loss report in that it reflects all revenues and expenditures during the fiscal year ended June 30, 2025.

As compared to last fiscal year, total revenue increased 3.5%, mostly due to strong sales and use tax collections and interest income. The large increase in Governmental activities expenditures is a result a continued investment in the County’s employees, public safety and human services.

Statement of Revenues and Expenditures

	2025	2024	2023	2022	2021
Revenues					
Property tax	\$ 132,329,525	\$ 119,861,113	\$ 113,858,999	\$ 111,302,454	\$ 109,333,484
Sales and use tax	44,705,263	44,930,558	46,507,414	43,755,593	39,442,964
Other taxes and licenses	4,267,460	4,143,621	4,098,668	4,732,534	3,027,573
Grants	41,250,823	43,249,037	39,485,806	37,749,128	34,545,492
Program fees and services	19,587,179	18,752,203	16,033,854	15,904,122	15,199,253
Other revenue	9,040,938	11,757,810	8,373,955	2,245,435	1,053,103
Contributions	0	0	0	(260,758)	(200,000)
Total Revenue	251,181,188	242,694,342	228,358,696	215,428,508	202,401,869
Expenditures					
Governmental activities	149,118,091	142,240,305	137,294,123	127,444,247	117,778,184
Education	92,455,672	104,807,935	113,094,862	129,790,253	61,073,815
Debt service	21,698,179	22,042,250	22,866,974	22,587,722	9,252,359
Total expenditures	263,271,942	269,090,490	273,255,959	279,822,222	188,104,358
Revenues over (under) expenditures	(12,090,754)	(26,396,148)	(44,897,263)	(64,393,714)	14,297,511
Other Financing Sources	1,047,732	37,795,326	1,931,000	6,960,264	175,629,206
Net Change in Fund Balance	\$ (11,043,022)	\$ 11,399,178	\$ (42,966,263)	\$ (57,433,450)	\$ 189,926,717

*Alamance County Annual Comprehensive Financial Report FY 24-25 Exhibit D

FUND BALANCE

The County’s fund balance consists of revenues that were not spent in previous years. Fund Balance is divided into five categories: non-spendable, restricted, committed, assigned, or unassigned. These classifications tell how much of the fund balance must be reserved for a specific use as required by the funding source, the Board, management, or the law.

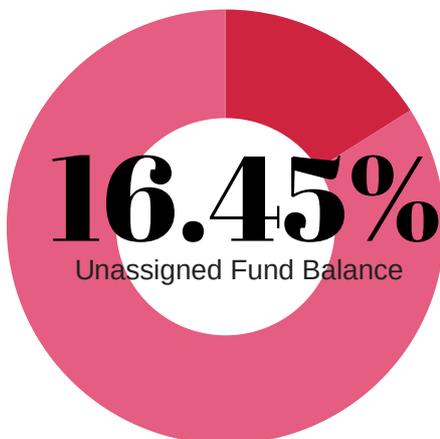
Fund Balance may be “restricted” for a specific purpose because of the funding source and Fund Balance may be “committed” for a specific purpose by our governing body. North Carolina enacted a “stabilization” law that identifies a certain portion of fund balance as a “safety net” in case of emergencies, economic crises, or other circumstances that may impact the County’s finances.

“Unassigned” describes the portion of Fund Balance that has no restrictions on how it may be used. In its fiscal policies, the County set a goal to have an unassigned general fund balance equal to 20% of general fund expenditures; and funds in excess of 20% may be transferred to a capital reserve fund. That would mean that, if needed, the County had enough unassigned fund balance to pay for 3 months of operations.

GENERAL FUND

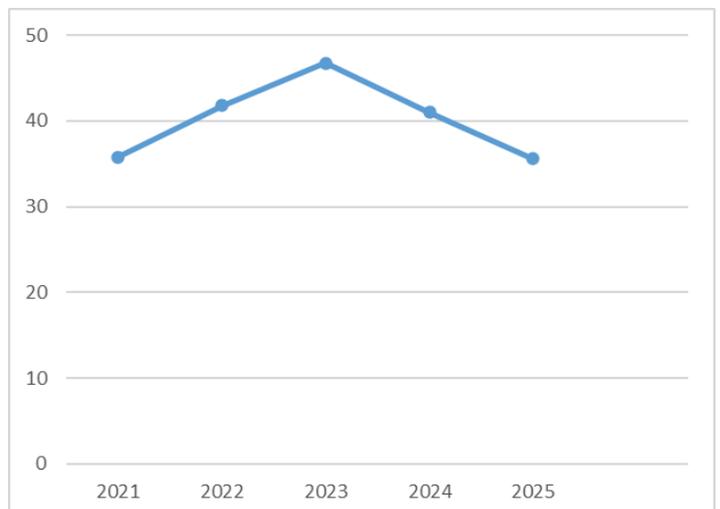
<i>Fund Balance</i>	2025	2024	2023	2022	2021
<i>Non-spendable:</i>					
Notes Receivable	\$ 0	\$ 30,076	\$ 90,228	\$ 150,380	\$ 210,532
Leases	160,493	13,840	2,540	2,539	0
<i>Restricted:</i>					
Stabilization by State Statute	18,082,628	16,096,438	15,366,079	16,143,708	11,935,813
Restricted, all other	14,328,373	9,242,513	8,689,553	7,607,647	7,628,195
Committed*	15,099,759	22,906,146	12,503,884	12,580,495	11,520,640
Assigned	13,037,489	7,627,261	8,002,718	6,470,426	4,484,164
Unassigned	35,675,600	41,023,644	46,767,306	41,819,209	35,766,923
Total Fund Balance	\$96,384,342	\$96,939,918	\$91,422,308	\$84,774,404	\$71,546,267

**Alamance County Annual Comprehensive Financial Report FY 24-25 Exhibit C*



The County set a goal to have an unassigned fund balance equal to **20% of the total of annual expenditures.**

Unassigned Fund Balance



**Amounts are expressed in millions*

DEBT

HOW MUCH DO WE OWE?

Alamance County builds and maintains facilities for our public schools, community college, criminal courts system, and county services through the issuance of debt. While the County pays the debt for school facilities, the building, land, etc., all property belongs to the school system or community college.

North Carolina state statutes limit the amount of general obligation outstanding debt to 8% of Alamance County's assessed valuation of property taxes. Our legal debt limit is \$1,903,949,762.

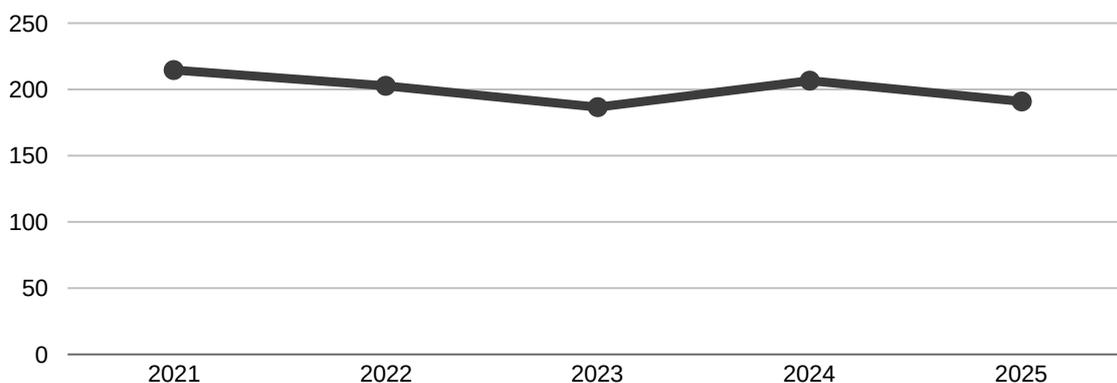
County debt is comprised of three components:

1. **General Obligation Debt:** Debt backed by the full faith and credit of the county. As of June 30, 2025, the county's general obligation debt is rated AA+ by Standard & Poor's rating agency and Aa1 by Moody's Investors. Bond ratings are similar to personal credit scores - the higher the bond rating, the lower the interest.
2. **Revolving and Installment Loan Debt:** Debt with fixed payments that the county uses for equipment purchases and facility construction.
3. **Capital Leases:** Leases with contract terms longer than a year are defined as capital leases, and the lease item is considered a purchased asset.

Outstanding Debt	2025	2024	2023	2022	2021
General Obligation Bonded Debt	\$185,542,303	\$199,497,440	\$178,129,516	\$191,994,059	\$205,490,867
Revolving & Installment Loan Debt	763,905	1,639,115	3,225,389	4,988,661	6,728,727
Capital Leases	4,620,073	5,553,596	5,317,732	5,736,099	2,382,359
Total Debt	\$190,926,281	\$206,690,151	\$186,672,637	\$202,718,819	\$214,601,953

**Alamance County Annual Comprehensive Financial Report FY 24-25 MD&A Figure 5*

OUTSTANDING DEBT



**Amounts are expressed in millions*

\$1,002.50

DEBT PER PERSON
FY 2024-2025



IN CONCLUSION

This brief overview primarily represents Alamance County's revenue and operating costs.

To learn more about the County's financial funds or view the 2024-2025 Annual Comprehensive Report, please visit the Alamance County Finance Department's website. <https://finance.alamancecountync.gov>

ALAMANCE COUNTY IS COMMITTED TO:

Preserving Agriculture: A vibrant, protected rural economy supporting locally owned and operated farms

World Class Education: A commitment to world-class education to encourage a prosperous community and individual success for all from cradle to career

Smart Growth and Development: Planned growth that strikes a balance between a thriving economy and an appreciation of natural and agricultural resources

Public Health and Safety: Develop and implement activities that provide for the well-being of all citizens in a responsive, respectful, and engaged manner

Government Accountability and Resource Management: A commitment to provide leadership through innovative and effective management. Promote trust by providing transparency, openness, and appreciating citizen concerns.

Alamance County Government

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